



**LAW
INSTITUTE
VICTORIA**

COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020

Practice Note

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This document has been prepared as guidance for LIV members in response to the *COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020* (Vic).

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1. Overview

1.1 Introduction

On 12 May 2020, the *COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020* (Vic) (**the Regulations**) came into force in Victoria.

The Regulations temporarily allow the remote witnessing and signing of certain documents in Victoria by audio-visual link. Similar legislation is already in force in other states.

On 17 October 2020, the *COVID-19 Omnibus (Emergency Measures) and Other Acts Amendment Act 2020* (Vic) was passed. This Act extends a range of temporary changes made by the previous Omnibus Bill, introduced in April 2020, for a further 6 months for most of the provisions.

As a result, the *COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020* (Vic) has a new expiry date of **26 April 2021**. Prior to this date, the Regulations were due to expire on 24 October 2020.

1.2 Temporary modifications

Temporary modifications have been made to the following legislative Acts:

- (a) the Electronic Transactions (Victoria) Act 2000 (**ETA**)
- (b) the Oaths and Affirmations Act 2018 (**OA Act**)
- (c) the Powers of Attorney Act 2014 (**POA Act**)
- (d) the Wills Act 1997 (**Wills Act**).

These changes allow the following documents to be remotely witnessed by audio-visual link:

- deeds and mortgages
- transactions as defined by the ETA which includes contracts and agreements
- statutory declarations
- statutory short form Powers of Attorney and
- wills, codicils and other testamentary writings.

Note: The Regulations do not apply to the appointment of a medical treatment decision-maker, the making of an advance care directive, or the certification of copies of original documents.

1.3 Definition of ‘audio-visual link’

The Regulations incorporate the definition of ‘audio-visual link’ used in Part IIA the *Evidence (Miscellaneous Provisions) Act 1958 (Vic)*:

“facilities (including closed-circuit television) that enable audio and visual communication between persons at different places.”

This definition would encompass real time video-technology such as Skype, WhatsApp, Microsoft Teams, Webex, FaceTime and Zoom.

1.4 Benefits of using the Regulations

Although social distancing requirements may continue to be gradually eased, these Regulations still provide options for electronic witnessing of some legal documents until 26 April 2021. This is particularly beneficial if a person is unable to leave their premises due to self-quarantine measures.

	Caution: Practitioners cannot assume that all clients will have suitable technology for remote execution and witnessing. Practitioners should also avoid the use of hand-held devices where possible.
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1.5 Summary of key changes

A summary of the key changes is outlined below:

Document/term	Details and explanation of change
Signatures	A reference to a person ‘writing a signature’ is now taken to also include an electronic signature: Regulations 7, 8 and 9.
Deeds, mortgages and electronic transactions under the ETA	<p>The Regulations specifically state that a transaction in the nature of a deed and mortgage are to be included. The Regulations also modify the ETA at section 9 to include signatures on deeds and mortgages: Regulation 6(2).</p> <p>Witnessing signatures by audio-visual link is now permitted, subject to the witness writing a statement that they observed the signing by audio-visual link: Regulation 10(3) and (4)</p> <p>Signatures are now considered valid across separate copies of documents (ie, two signatories may provide different electronic copies of the same document with their own electronic signature affixed to their own</p>

	<p>copies): Regulation 12.</p> <p>Note: for process steps of remotely witnessing deeds and mortgages, see paragraph 4 (page 12).</p>
Statutory declarations	<p>Statutory declarations can be witnessed remotely (by having the declarant and the statutory declaration witness appear before each other by audio-visual link.) They are also able to be signed by electronic means: Regulation 16(2).</p> <p>Note: for process steps of remotely witnessing a statutory declaration, see paragraph 2.4 (page 8).</p>
Wills, codicils and other testamentary writings	<p>The execution, alteration and revocation of a will by a testator in the presence of a person for the purposes of the <i>Wills Act 1997 (Vic)</i> may now occur where parties are present by audio-visual link in accordance with the conditions stated in the Regulations: Regulations 39,40 and 41.</p> <p>Note: for process steps of remotely witnessing a will, codicil or other testamentary writings, see paragraph 3.2 (page 10).</p>
Power of Attorney documents	<p>Enduring and non-enduring Powers of Attorney, supportive attorney appointments, and instruments of revocation are able to be executed and witnessed by audio-visual link for the purposes of the <i>Powers of Attorney Act 2014 (Vic)</i> in accordance with requirements stated in the Regulations. The witnesses are to be 'present' and 'witness the signing of the instrument' remotely by audio visual link: Regulations 24 and 36.</p> <p>Note: for process steps of remotely witnessing an enduring POA, see paragraph 3.3 (page 11).</p>

Temporary changes to the witnessing and execution of affidavits are made separately. See below.

Affidavits	<p>The COVID-19 Omnibus Act provides for the insertion of a new Part 5A into the <i>Oaths and Affirmations Act 2018 (Vic)</i> which allows:</p> <ul style="list-style-type: none"> • deponents and affidavit takers to sign or initial a document electronically • witnessing of affidavits to be completed over the phone or by using videoconferencing technology • scanned hard copies or electronic copies to be used instead of the original copy. <p>A statement must be added to the jurat that the affidavit is witnessed in accordance with the Act¹.</p>
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¹ See s49(E)(2) of the *COVID-19 Omnibus (Emergency Measures) Act 2020 (Vic)*.

	Note: remotely witnessing and executing affidavits with multiple exhibits/annexures should be avoided.
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2. COVID-19 Guidance on witnessing documents electronically under emergency legislation

2.1 Process for 'signing and transmitting'

- **OPTION 1:** Print out the document from email, wet sign and scan and then email on to the relevant person. Scanning might be done via an app.
- **OPTION 2:** Use an electronic document signing platform.
- **OPTION 3:** Email a word or an annotate-able PDF that the person can type a name into and email back with a statement in the email that they intend their typed name to be their signature. (This would probably be the easiest for some clients to do.)

Note: Options 2 & 3 may require a second screen/device if using an audio-visual platform which does not provide for 'screen sharing'.²

	<p>Email was never designed with privacy or security in mind. Practitioners should consider using a more secure method to transmit confidential documents where possible ie, a secure document portal. For example, 'Objective Connect' or 'Box' which integrates with Office 365.</p>
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2.2 Requirements of a witness

The requirements differ depending on the type of document. Broadly, the Regulations require³:

Observe	The witness must watch the person signing the document in real time. If two witnesses are required, both witnesses and the signatory must be present in the same audio-visual link.
Confirm	The witness must confirm that he/she has witnessed the signature. This is done by signing an identical counterpart of the

² 'Screen sharing' is a function that is available with some videoconferencing platforms which allows a user to 'share their screen' with others who are also participating in the videoconference. It is important that if a signatory is 'sharing their screen', that the video camera is tilted so that the witness is also able to see the signatory's hands as the signature is typed.

³ Thomson Reuters Practical Law, 'COVID-19: Execution of documents: key Australian legislation and legislative instruments' (Webpage, updated 15 May 2020)
[https://content.next.westlaw.com/Document/1e537baac840c11ea80afece799150095/View/FullText.html?originationContext=document&transitionType=DocumentItem&contextData=\(sc.RelatedInfo\)&firstPage=true&bhcp=1](https://content.next.westlaw.com/Document/1e537baac840c11ea80afece799150095/View/FullText.html?originationContext=document&transitionType=DocumentItem&contextData=(sc.RelatedInfo)&firstPage=true&bhcp=1)

	document or a hard copy bearing the signatory's signature that is scanned and emailed. The witness must sign on the same day as the signatory.
Assess	Under Regulations 14, 19, 38 and 45, the witness must be reasonably satisfied of certain matters, before signing.
Endorse	The witness must endorse the document or a copy of the document with a statement. This statement must specify the method used to witness the document, and that it was witnessed in accordance with the Regulations. For more information about this statement, visit https://www.justice.vic.gov.au/electronicwitnessing
	Practitioners need to be alert to potential incapacity, undue influence and duress. Signatories must sign freely and voluntarily⁴.

2.3 Statement accompanying the signature

Regulation 10(4) provides that if a person writes their signature to signify that they have witnessed something by audio-visual link, they need to also write a statement accompanying their signature that indicates that the thing was observed by audio-visual link in accordance with this regulation.

An example of a valid statement is:

This document was witnessed by audio-visual link in accordance with the COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020⁵.

2.4 Process of witnessing a statutory declaration remotely

The Department of Justice and Community Safety website states the following⁶:

In addition to the usual requirements in s30(3) of the Oaths & Affirmations Act, the process for witnessing a statutory declaration remotely is as follows:

1. Prepare the statutory declaration

The declarant will prepare the statutory declaration but must not sign it before meeting with the witness.

⁴ Powers of Attorney Act 2014 (Vic) s. 117(1)(c); Wills Act 1997 (Vic) s7(1)(b).

⁵ Department of Justice and Community Safety, 'Electronic signing and remote witnessing during coronavirus (COVID-19) restrictions' (Webpage, reviewed 12 May 2020) <<https://www.justice.vic.gov.au/electronicwitnessing>>.

⁶ Department of Justice and Community Safety, 'Statutory Declarations' (Web page) <<https://www.justice.vic.gov.au/statdecs>>.

2. Sign the statutory declaration

This must happen during a live audio-visual link.

Once connected on the link, the declarant must:

- *sign or initial each page*
- *say the declaration: 'I, [your full name] of [your address], declare that the contents of this statutory declaration are true and correct'*
- *sign and date the final page.*

The signature can be made electronically, for example by signing a PDF version on a tablet, smartphone or laptop using a stylus or finger. The declarant can also physically sign a hardcopy version of the document and then scan it.

3. Send the signed document to the witness

The declarant can use fax, email or some other method of electronically transmitting the document.

4. The witness must sign the statutory declaration and send it back to you

In addition to the normal requirements, the witness must also include a statement that it was witnessed using an audio-visual link in compliance with the Regulations.

An example of the statement is:

'This document was witnessed by audio-visual link in accordance with the COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020'.

5. Complete the statutory declaration

The witness will return the signed statutory declaration to the declarant by fax, email or some other method of electronically transmitting the document. At the end of returned copy, the declarant must type or write:

'This is a true copy of the statutory declaration made by me [your full name]. This document was witnessed by audio-visual link in accordance with the COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020'.

The declarant must sign underneath the statement and provide the date.

2.5 Which software can be used for videoconferencing?

It is important to ascertain the technological capabilities of the client and their access to videoconferencing software prior to arranging a videoconference. Software such as Zoom, Skype and Webex provide accessible platforms for videoconferencing that may be utilised by clients on various devices.

Videoconferencing software allows you to send a meeting invitation to a client.

The invitation will contain a link which, when opened at the required time, begins the conference. Zoom and Webex specifically have features which assist with protecting the confidentiality of the client meeting. To ensure your meeting is secure and confidential, we recommend that you follow the 'best practice procedures' published on the various videoconferencing provider websites⁷.

With client consent, you may wish to record meetings conducted by videoconference. In addition to your file notes, a recording of the meeting will also serve as a useful reference for both you and the client in the future, and you may wish to also provide the client with a digital copy of the recording. Importantly, recordings have the option of being stored locally to your device, rather than being automatically uploaded to the cloud.

2.6 Which software can be used for electronic signing?

Where it is not possible to engage in conventional signing methods, you may choose to use a document signing platform, such as DocuSign, Signnow and Hellosign. Electronic signing software allows you to upload required documents and send these to the client's email address. The client will then receive a link through which they may access the document and apply an electronic signature. Software such as DocuSign offers an audit trail which may help you track any changes or access to client documentation, ensuring the integrity of the document is maintained. When used with a videoconferencing platform, the process of remote witnessing and execution can be conducted effectively.

It is recommended that you familiarise yourself with an electronic signing platform, prior to arranging for a client to sign a document electronically.

2.7 Verification of identity (VOI)

A practitioner's duty to verify the identity of a client continues to exist in the electronic environment. Greater caution should be taken where the client is not personally known to the practitioner (ie new clients). Given the risk of a cyber-breach, practitioners should avoid the use of a videoconferencing system or email as the means by which identifying information is provided by a client (such as passports or driver's licences). There may be circumstances however, such as during COVID-19 self-isolation, where the parties have no choice but to use a videoconference type system as part of the identifying process. Where a practitioner deems it necessary to do remote VOI, using a purpose built VOI system by a reputable vendor is preferred, rather than a general-purpose video-conference system. This could include an identity search service, such as IDMatch, to cross-check the validity of identity documents.

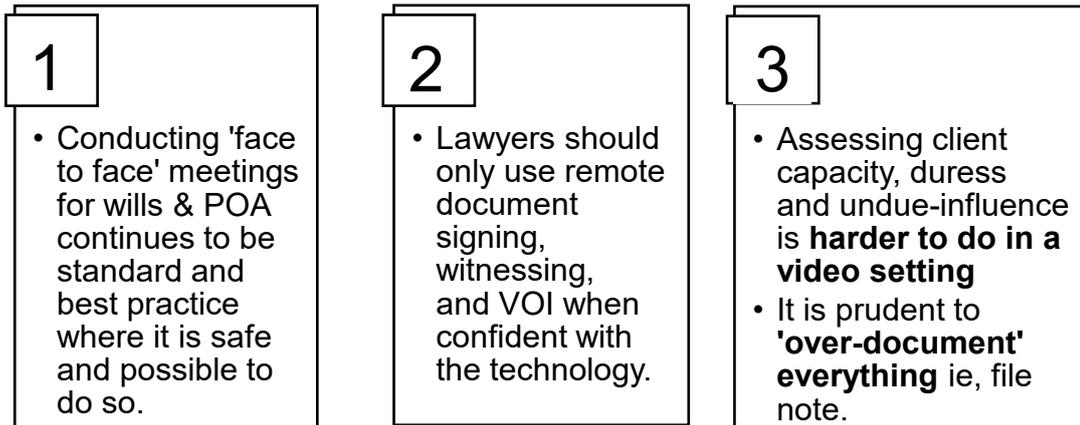
The VOI vendor must make the requisite contractual commitments and

⁷ Cisco Webex, 'Cisco Webex Best Practices for Secure Meetings: Hosts' (Webpage) <https://help.webex.com/en-us/8zi8tq/Cisco-Webex-Best-Practices-for-Secure-Meetings-Hosts#concept_48653A7246C9127435EBB8028B65EE21>; Zoom, 'Meeting and Webinar Best Practices and Resources' (Webpage) <<https://support.zoom.us/hc/en-us/articles/209743263-Meeting-and-Webinar-Best-Practices-and-Resources>>

warranties to practitioners regarding the security of the system and, ideally, ensure that the information is circulated between the parties via an end-to-end encryption process. The vendor must also warrant that the data is stored in an Australian location and will not leave the country, as otherwise the practitioner will need to consider their compliance with the privacy regime in the relevant country that the data is stored in.

3. Wills and Powers of Attorney (POA) under the Regulations

3.1 The LIV's top 3 messages when witnessing wills and POA remotely



3.2 Process for signing and witnessing wills, codicils and other testamentary writings remotely (example)

1. The testator signs (if by electronic means the testator should state this next to his/her signature).
2. This document is transmitted to witness 1, who applies their signature and a statement that the signature was made by electronic means (if it was) and that the witnessing done was via audio-visual link in accordance with Regulation 41 of the *COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020*.
3. This document (with both the testator's signature and the signature of witness 1 is then transmitted to witness 2.
4. Witness 2 then applies their signature and a statement that the signature was made by electronic means (if it was) and that the witnessing done was via audio visual link in accordance with Regulation 41 of the *COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020*.
5. The result is that there is one copy of the will which bears the 3 signatures.
6. That copy is then transmitted back to the testator who writes on the copy a statement that the copy is a true copy of the will signed by them, and that the conditions in Regulation 41(5) of the *COVID-19 Omnibus (Emergency*

Measures) (Electronic Signing and Witnessing) Regulations 2020 have been met and signs and dates this statement.

7. This must all be done on the same day: Regulation 41(5)(g).

3.3 Process for signing and witnessing an enduring Power of Attorney remotely (example)

1. The principal (or the person signing at the principal's direction) and any physical witness who might have been present (ie, not a remote witness) signs the instrument (while in each other's presence and also in the presence of those persons who are appearing over audio-visual link);
2. A copy is then made (of the version that has been signed by all persons physically present).
3. That copy is then transmitted to remote witness 1 who signs and dates that one copy (while still appearing over audio-visual link) and certifies in writing in the copy in the manner as required by section 36 of the Act and also writes on that copy a statement that the witnessing was done using audio-visual link in accordance with regulation 24(5) of the *COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020*.
4. The same will occur for any second remote witness.
5. The result being that there is one copy of the instrument on which appears the signatures and certifications of both witnesses.
6. That one copy is then transmitted to either the principal or the person who signed at the direction of the principal.
7. The person to whom that one copy is transmitted then writes on that copy a statement that the copy is a true copy of the instrument signed by the person, and the conditions in sub regulation 24(5) have been met, and they sign and date this statement.
8. Note that regulation 24(5)(h) states '*everything that is done as described in another paragraph of this sub regulation is done on the same day.*'

4. Process for witnessing deeds and mortgages remotely

The *COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020* allows:

- each signatory to sign the document or a copy of the document (electronic or hard copy)

- each signatory to use an electronic signature
- witnessing to occur via audio-visual link.

The Department of Justice and Community Safety website states the following⁸:

1. *The person who will receive the document must give consent to the execution of the document by electronic signature. Consent may be withheld for reasons such as concerns about the integrity of a document. A reluctance to use electronic signatures is not, on its own, a sufficient reason to withhold consent.*
2. *Each signatory who uses an electronic signature must include a statement indicating that the document was electronically signed in accordance with the Regulations.*
3. *Each witness that witnesses via audio-visual link must include a statement indicating that the document was witnessed using an audio-visual link in accordance with the Regulations. Witnesses can use the suggested wording below:*

'I, [name] attest that this document was signed in counterpart and witnessed by me by audio-visual link in accordance with the COVID-19 Omnibus (Emergency Measures) (Electronic Signing and Witnessing) Regulations 2020.'

4. *If signatures are applied to different copies of a document, each signatory and each person who needs to give consent must receive a copy of each document that has a signature on it.*

In relation to property transactions, Land Use Victoria's Registrar's Requirements for Paper Conveyancing Transactions are not affected by these Regulations.

5. Company documents under the Regulations

The electronic signing of documents by corporations is covered by the Commonwealth government's *Corporations (Coronavirus Economic Response) Determination (No. 1) 2020* (Determination). The Determination modifies the operation of s127 of the *Corporations Act 2001* (Cth) to make it clear that an agreement or deed can be in electronic form and signed electronically by company officers.

The Determination is made under s1362A of the *Corporations Act 2001*. It takes effect on 6 May 2020 and will be repealed in six months.

⁸ Department of Justice and Community Safety, 'Electronic signing and remote witnessing during coronavirus (COVID-19) restrictions' (Webpage, reviewed 12 May 2020) <<https://www.justice.vic.gov.au/electronicwitnessing>>.

6. Other resources

- **LPLC bulletin – witnessing wills by audio-visual link under COVID-19 Omnibus**

The Legal Practitioners' Liability Committee has published a [bulletin](#) dated 11 June 2020, which provides useful guidance on witnessing wills by audio-visual link. The article also contains a link to a suggested template file note prepared by the LPLC [here](#).

- **LIV Capacity Guidelines and Toolkit**

The 2018 LIV Capacity Guidelines and Toolkit can be accessed [here](#). It contains guidance on taking instructions when a client's capacity is in doubt.

- **Assessing decision-making capacity remotely**

Queensland Law Society has released a useful guide 'Tips for assessing capacity via videoconferencing during COVID-19', which can be read [here](#).

- **Guidance on alternative methods of e-signing documents**

- [Electronic signatures in Australia: Legal considerations and recommended best practices](#)
- [Electronic signatures: A guide for lawyers](#)
- Thomson Reuters Webinar: [E-Signed – and Sealed? Executing Deeds in the Digital Age](#)